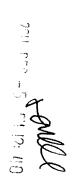
I MINA'TRENTAI UNU NA LIHESLATURAN GUÅHAN 2011 (FIRST) Regular Session

Bill No. 389-31 (con)

Introduced by:

M. Silva Taijeron

AN ACT TO REPEAL CHAPTER 75, TITLE 10 OF THE GUAM CODE ANNOTATED AND TO ADD A CHAPTER 17 TO TITLE 4 OF THE GUAM CODE ANNOTATED RELATIVE TO MANDATORY DRUG TESTING FOR ALL PROSPECTIVE AND CURRENT GOVERNMENT OF GUAM EMPLOYEES.



BE IT ENACTED BY THE PEOPLE OF GUAM:

1 Section 1. Legislative Findings and Intent. I Liheslaturan Guahan finds 2 that all law enforcement personnel and law enforcement applicants are subject to 3 mandatory drug testing described in Chapter 75, Title 10 of the Guam Code Annotated. I Liheslaturan Guahan further finds that all line agencies are subject to 4 the Department of Administration's Drug Free Workplace Program, as 5 implemented in Executive Order 95-26 and amended in Executive Order 2005-18, 6 7 and that all Judicial employees are subject to the Judiciary of Guam's Drug-Free Workplace Policy. I Liheslaturan Guahan also finds that mandatory drug testing 8 9 for all prospective government of Guam employees, along with reasonable testing 10 of current employees, is integral towards establishing a law abiding workforce and 11 a drug-free work environment.

1	Furthermore, I Liheslaturan Guahan finds that all employees must be held
2	to the highest standards possible, especially in the areas of drug dealing and drug
3	use, and that illegal drug usage in the government of Guam will not be accepted.
4	Therefore, it is the intent of I Liheslaturan Guåhan to repeal Chapter 75,
5	Title 10 of the Guam Code Annotated relative to Drug Testing for Law
6	Enforcement personnel, and to add a new Chapter 17 to Title 4 of the Guam Code
7	Annotated relative to drug testing for all government of Guam employees and
8	applicants.
9	Section 2. Chapter 75, Title 10 of the Guam Code Annotated is hereby
10	repealed:
1	"CHAPTER 75
12	DRUG TESTING
13	§ 75100. — Definition.
14	§ 75101. Drug Testing; Applicants for Law Enforcement Positions
15	§ 75102. Drug Testing; Current Law Enforcement Personnel
16	§ 75103. Periodic Testing in Certain Units.
17	§ 75104. Prohibitions; Enforcement Measures.
18	§ 75105. Drug Testing/Urinalysis.
9	§ 75106. Penalty.
20	§ 75107. "Safe Harbor" Exemption.
21	§ 75100. Definition.
22	As used in this Chapter:
23	(a) Law enforcement personnel, employee or position means the
24	following:
25	(1) All sworn members of the Guam Police Department, including
26	the Chief of Police:

1	(2) All sworn members of the Guam Fire Department, including
2	the Fire Chief;
3	(3) All officers of the Department of Corrections including the
4	Director;
5	(4) All Customs Officers of the Customs and Quarantine Agency,
6	including the Director;
7	(5) Employees of the Department of Youth Affairs who are
8	engaged in juvenile detention and rehabilitation, and work
9	rehabilitation work as designated by the Director of the Department
10	of Youth Affairs, including the Director;
11	(6) All Tax Agents Enforcement Officers of the
12	Department of Revenue and Taxation, the Attorney General, Deputy
13	and Assistant Attorney Generals, and Attorney General Investigators;
14	(7) All security officers employed by the government of Guam, or
15	performing security work for the government of Guam pursuant to their
16	employer's contract, including, but not limited to, lock-up guards, security
17	for the A. B. Won Pat International Airport Authority, and security for
18	the J.D. Leon Guerrero Commercial Port Authority of Guam.
19	(8) All Deputy Marshals of the Unified Guam Judiciary, including
20	the Chief;
21	(9) All Probation Officers and Alternative Sentencing Officers
22	of the Unified Guam Judiciary, including the Chief Probation Officer;
23	(10) All Territorial Park Patrol Officers of the Department of Parks
24	and Recreation, including the Superintendent;
25	(11) All Conservation Officers of the Department of
26	Agriculture, including the Chief:

1	(12) All J.D. Leon Guerrero Commercial Port Authority Police
2	Officers, including the Chief;
3	(13) All A.B. Won Pat International Airport Authority Police
4	Officers, including the Chief; and
5	(14) All Firefighters of the A.B. Won Pat International Airport
6	Authority, including the Chief.
7	(b) Drug test means a urinalysis test administered under approved
8	conditions and procedures to detect drugs.
9	(c) Supervisor means law enforcement personnel assigned to a
10	position having day-to-day responsibility for supervising subordinates, or
11	responsible for commanding a work element.
12	(d) Reasonable objective basis means an apparent state of facts and/or
13	circumstances found to exist upon inquiry by the supervisor, which would
14	induce a reasonably intelligent and prudent person to suspect the employee
15	was under the influence or using drugs/narcotics; or a reasonable ground
16	for suspicion in the existence of facts or circumstances warranting an order
17	to submit a drug test.
18	(e) Controlled substance means a drug, substance or immediate
19	precursor in Schedules I through II of 9 GCA Chapter 67, Article 2.
20	§ 75101. Drug Testing; Applicants for Law Enforcement Positions.
21	Applicants for law enforcement positions with the Government of
22	Guam, as the term is defined by this Chapter, shall be tested for drug or
23	narcotic usage as a condition of employment or as part of their pre-
24	employment medical examination. The testing procedure shall contain
25	safeguards outlining physician and others involved in the testing procedure.
26	The following rules shall apply to said applicants:

1	(a) Refusal to take the test, or test results reporting a presence of
2	controlled substance, or the use of non-prescription drugs, shall be the
3	basis of discontinuing an applicant in the selection process and
4	preclude any further consideration for employment.
5	(b) Applicants found to be involved in the illegal sale
6	manufacture or distribution of any controlled substance will be
7	permanently rejected.
8	(c) Applicants demonstrating addiction to any controlled
9	substance will be permanently rejected.
10	(d) Any improper use of any controlled substance by an applicant
11	after application will be grounds for permanent rejection.
12	(e) The results of drug tests on applicants for law enforcement
13	positions shall be kept confidential and shall not be used as evidence in any
14	subsequent criminal prosecution of the applicant.
15	§ 75102. Drug Testing; Current Law Enforcement Personnel.
16	All current law enforcement personnel with the Government of
17	Guam, as that term is defined in this Chapter, shall be required to submit to
18	a drug test as outlined below:
19	(a) A supervisor may order a drug test when there is a reasonable
20	objective basis, or documentation or allegation that an employee is
21	impaired or incapable of performing his or her assigned duties such as
22	reduced productivity, excessive vehicle accidents, high absenteeism, or
23	other behavior inconsistent with previous performance. The contents of the
24	documentation shall be made available to the employee.
25	(b) Current law enforcement personnel may be ordered by a

supervisor to take a drug test:

(1) Where the allegation involved the use, or sale of a controlled substance; or

- (2) Where the allegation, involves the actual use of force; or
- (3) Where there is serious on-duty injury to the employee or another person.
- (c) A supervisor who orders a drug test when there is a reasonable objective basis for suspecting usage shall forward a report containing the facts and circumstances directly to the head of the department or agency.
- (d) Test results reporting the presence of a controlled substance, or the use of prescription drugs without a prescription, or the abuse of any over the counter drugs, will be submitted as a part of a complaint by the supervisor to the head of the department or agency.

§ 75103. Periodic Testing in Certain Units.

Current law enforcement personnel assigned to drug or narcotics enforcement units, vice unit, intelligence unit or internal affairs shall be required in addition to § 75102 of this Chapter to submit to periodic announced drug test at the direction of their supervisor. Prior to assignments to these units, law enforcement personnel shall execute a written agreement of release stating that he or she fully consents to any medical, physical, psychotic, psychological or other testing, including urine and/or blood for controlled substances. In addition, the agreement or release shall give the department or agency permission to review the employees' medical records relating to fitness for performance. The department head shall select the date and time when each employee assigned to the narcotics, vice, intelligence and internal affairs units

will be tested. The tests shall be administered randomly at least three (3) times a year without advance notice.

§ 75104. Prohibitions; Enforcement Measures.

All law enforcement personnel as that term is defined in this Chapter shall not take any narcotics or dangerous substance unless prescribed by a person licensed to practice medicine. Law enforcement personnel who are required to take prescription medicine shall notify their immediate supervisors in writing of the medication prescribed and the nature of the injuries. Any statutory defined illegal use of drugs by law enforcement personnel, whether at or outside law enforcement employment, will not be tolerated.

Law enforcement personnel who have a reasonable basis to believe that another law enforcement personnel is illegally using a controlled substance shall report the facts and circumstances immediately to their supervisor.

Failure to comply with the intent or provisions of this section may be used as grounds for disciplinary action. Refusal by law enforcement personnel to take the required drug test or comply with the provisions of this Chapter will result in immediate relief from law enforcement duties pending disposition of any administrative personnel action.

§ 75105. Drug Testing/Urinalysis.

- (a) Obtaining Urine Samples
- (1) The employee designated to give a sample must be positively identified prior to any sample being obtained.
- (2) The room where the sample is obtained must be private and secure with documentation maintained that the area has been searched and

is free of any foreign substance. An observer of the appropriate sex shall be present for direct observation to insure the sample is from the employee and was actually passed at the time noted on the record. Specimen collection will occur in a medical setting, and the procedures should not demean, embarrass, or cause physical discomfort to the employee.

- (3) An interview with the employee prior to the test will serve to establish use of drugs currently taken under medical supervision.
- (4) Specimen samples shall be sealed, labeled and checked against the identity of the employee to insure the results match the testee. Samples shall be stored in a secured and refrigerated atmosphere until tested or delivered to the testing lab representative.
 - (b) Processing Urine Samples
- (1) The testing or processing phase shall consist of a two step procedure.
 - A. Initial screening, and
 - B. Confirmation step

- (2) The urine sample is first tested using a screening procedure. A specimen testing positive will undergo an additional confirmation test. An initial positive; rather, it should be classified as confirmation pending.
- (3) The confirmation procedure should be technologically different than the initial screening test. Notification of test results to the supervisor or internal affairs investigator will be held until the confirmation test results are obtained. In those cases where the second test confirms the presence of drugs or drugs in the sample, the sample will be retained for six (6) months to allow further testing in case of dispute.

- (4) The testing method selected shall be capable of identifying marijuana, cocaine, and every major drug or abuse including heroin, amphetamines, and barbiturates Personnel utilized for testing will be certified as qualified to conduct urinalysis, or adequately trained.
- (5) Employees who have participated in the drug test program, where no drugs were found, shall receive a letter stating that no illegal drugs were found. If the employee request, such a copy of the letter will be placed in the employees personnel file.

(c) Chain of Evidence-Storage

- (1) Where a positive is received, urine specimens shall be maintained under secured storage for a period of not less than six (6) months.
- (2) Each step in the collecting and processing of the urine specimens shall be documented to establish procedural integrity and chain of evidence.

§ 75106. Penalty.

Any person who knowingly tampers with a drug test or a report of a drug test required by this Chapter shall be guilty of a misdemeanor.

§ 75107. "Safe Harbor" Exemption.

Notwithstanding any other law, rule, executive order, regulation or policy, the provision of "Safe Harbor," as the term is described in the Department of Administration Drug-Free Workplace Program as promulgated by Executive Order 95-29, shall not be applicable to law enforcement personnel, employees and positions, as the term is defined in §75100(a), Chapter 75, Title 10, Guam Code Annotated, and shall not be

1	applicable to all Test Designated Positions (TDP) of the government of
2	Guam."
3	Section 3. A new Chapter 17, Title 4 Guam Code Annotated is hereby
4	added to read:
5	"CHAPTER 17
6	<u>DRUG TESTING</u>
7	§ 17100. Minimum Testing Required.
8	§ 17101. Definition.
9	§ 17102. Drug Testing; Applicants for Employment in the Government
10	of Guam.
11	§ 17103. Drug Testing; Current Government of Guam Employees.
12	§ 17104. Periodic Testing in Certain Units.
13	§ 17105. Prohibitions; Enforcement Measures.
14	§ 17106. Drug Testing/Urinalysis.
15	§ 17107. Penalty.
16	§ 17108. "Safe Harbor" Exemption.
17	§ 17100. Minimum Drug Testing Required.
18	The provisions of this chapter outline the minimal amount of drug
19	testing required for government employees and applicants. This does not
20	prohibit the Department of Administration, or other appropriate agency or
21	branch of government, from establishing their own drug testing policy,
22	provided that these policies do not conflict with the provisions of this
23	chapter.
24	§ 17101. Definition.
25	As used in this Chapter:

1	(a) Applicant means any person, excluding all those running for an
2	elected office in the government of Guam, who is seeking employment in
3	the government of Guam, whether it is through classified or unclassified
4	service, in the Executive, Legislative, and Judicial Branches, including all
5	autonomous agencies.
6	(b) Employee means any person, excluding elected officials, who is
7	currently employed by the Executive, Legislative, or Judicial Branch of the
8	government of Guam, including all autonomous agencies.
9	(c) <u>Law enforcement personnel means the following:</u>
10	(1) All sworn members of the Guam Police Department, including
11	the Chief of Police;
12	(2) All sworn members of the Guam Fire Department, including
13	the Fire Chief;
14	(3) All officers of the Department of Corrections including the
15	Director;
16	(4) All Customs Officers of the Customs and Quarantine Agency,
17	including the Director;
18	(5) Employees of the Department of Youth Affairs who are
19	engaged in juvenile detention and rehabilitation, and work
20	rehabilitation work as designated by the Director of the Department
21	of Youth Affairs, including the Director;
22	(6) All Tax Agents Enforcement Officers of the
23	Department of Revenue and Taxation, the Attorney General, Deputy
24	and Assistant Attorney Generals, and Attorney General Investigators;
25	(7) All security officers employed by the government of Guam, or
26	performing security work for the government of Guam pursuant to their

1	employer's contract, including, but not limited to, lock-up guards, security
2	for the A. B. Won Pat International Airport Authority, and security for
3	the J.D. Leon Guerrero Commercial Port Authority of Guam.
4	(8) All Deputy Marshals of the Unified Guam Judiciary, including
5	the Chief;
6	(9) All Probation Officers and Alternative Sentencing Officers
7	of the Unified Guam Judiciary, including the Chief Probation Officer;
8	(10) All Territorial Park Patrol Officers of the Department of Parks
9	and Recreation, including the Superintendent;
10	(11) All Conservation Officers of the Department of
11	Agriculture, including the Chief;
12	(12) All Jose D. Leon Guerrero Commercial Port Authority Police
13	Officers, including the Chief;
14	(13) All A.B. Won Pat International Airport Authority Police
15	Officers, including the Chief; and
16	(14) All Firefighters of the A.B. Won Pat International Airport
17	Authority, including the Chief.
18	(d) <u>Drug test means a urinalysis test administered under approved</u>
19	conditions and procedures to detect drugs.
20	(e) Supervisor means an employee assigned to a position having
21	day-to-day responsibility for supervising subordinates, or responsible for
22	commanding a work element.
23	(f) Reasonable objective basis means an apparent state of facts
24	and/or circumstances found to exist upon inquiry by an employee, which
25	would induce a reasonably intelligent and prudent person to suspect that an
26	employee or supervisor was under the influence or using drugs/narcotics;

1	or a reasonable ground for suspicion in the existence of facts or
2	circumstances warranting an order to submit a drug test.
3	(g) Controlled substance means a drug, substance or immediate
4	precursor in Schedules I through II of 9 GCA Chapter 67, Article 2.
5	§ 17102. Drug Testing; Applicants for Employment in the
6	Government of Guam.
7	Applicants for any new entry position with the Government of
8	Guam, as the term is defined by this Chapter, shall be tested for drug or
9	narcotic usage as a condition of employment or as part of their pre-
10	employment medical examination. The testing procedure shall contain
11	safeguards outlining physician and others involved in the testing procedure.
12	The following rules shall apply to said applicants:
13	(a) Refusal to take the test, or test results reporting a presence of
14	controlled substance, or the use of non-prescription drugs, shall be the
15	basis of discontinuing an applicant in the selection process and
16	preclude any further consideration for employment.
17	(b) Applicants found to be involved in the illegal sale,
18	manufacture or distribution of any controlled substance will be
19	permanently rejected.
20	(c) Applicants demonstrating addiction to any controlled
21	substance will be permanently rejected.
22	(d) Any improper use of any controlled substance by an applicant
23	after application will be grounds for permanent rejection.
24	(e) The results of drug tests on applicants shall be kept confidential
25	and shall not be used as evidence in any subsequent criminal prosecution of
26	the applicant.

1	§ 1/103. Drug Testing; Current Government of Guam Personnel.
2	All current employees with the Government of Guam, as that term is
3	defined in this Chapter, shall be required to submit to a drug test as
4	outlined below:
5	(a) A supervisor may order a drug test when there is a reasonable
6	objective basis, or documentation or allegation that an employee is
7	impaired or incapable of performing his or her assigned duties such as
8	reduced productivity, excessive vehicle accidents, high absenteeism, or
9	other behavior inconsistent with previous performance. The contents of the
10	documentation shall be made available to the employee.
11	(b) Current employees may be ordered by a supervisor to take a
12	drug test:
13	(1) Where the allegation involved the use, or sale of a
14	controlled substance; or
15	(2) Where the allegation, involves the actual use of force; or
16	(3) Where there is serious on-duty injury to the employee or
17	another person.
18	(c) A supervisor who orders a drug test when there is a reasonable
19	objective basis for suspecting usage shall forward a report containing the
20	facts and circumstances directly to the head of the department or agency.
21	(d) Test results reporting the presence of a controlled substance, or
22	the use of prescription drugs without a prescription, or the abuse of any
23	over the counter drugs, will be submitted as a part of a complaint by the
24	supervisor to the head of the department or agency.
25	(e) An employee who believes they have a reasonable objective
26	basis that a supervisor has illicitly used a controlled substance, as defined

in this chapter, shall have the means to inform their agency's respective personnel office of their suspicions. Thereafter, an investigation regarding the alleged illicit drug use shall occur, and it will be the responsibility of the personnel office to fully and impartially conduct the investigation in the manner set forth in this chapter. If the subsequent investigation warrants that a supervisor take a drug test, the personnel office will ensure that the drug test is properly administered.

§ 17104. Periodic Testing in Certain Units.

Current law enforcement personnel assigned to drug or narcotics enforcement units, vice unit, intelligence unit or internal affairs shall be required, in addition to § 17103 of this Chapter, to submit to periodic announced drug tests at the direction of their supervisor. Prior to assignments to these units, law enforcement personnel shall execute a written agreement of release stating that he or she fully consents to any medical, physical, psychotic, psychological or other testing, including urine and/or blood for controlled substances. In addition, the agreement or release shall give the department or agency permission to review the employees' medical records relating to fitness for performance. The department head shall select the date and time when each employee assigned to the narcotics, vice, intelligence and internal affairs units will be tested. The tests shall be administered randomly at least three (3) times a year without advance notice.

§ 17105. Prohibitions; Enforcement Measures.

No employees shall take any narcotics or dangerous substances unless prescribed by a person licensed to practice medicine. Employees who are required to take prescription medicine shall notify their immediate

supervisors in writing of the medication prescribed and the nature of the injuries. Any statutory defined illegal use of drugs by employees, whether at or outside their place of employment, will not be tolerated.

Employees who have a reasonable basis to believe that another employee is illegally using a controlled substance shall report the facts and circumstances immediately to their supervisor.

Failure to comply with the intent or provisions of this section may be used as grounds for disciplinary action. Refusal by an employee to take the required drug test or comply with the provisions of this Chapter will result in immediate relief from duties pending disposition of any administrative personnel action.

§ 17106. Drug Testing/Urinalysis.

- (a) Obtaining Urine Samples
- (1) The employee designated to give a sample must be positively identified prior to any sample being obtained.
- (2) The room where the sample is obtained must be private and secure with documentation maintained that the area has been searched and is free of any foreign substance. An observer of the appropriate sex shall be present for direct observation to insure the sample is from the employee and was actually passed at the time noted on the record. Specimen collection will occur in a medical setting, and the procedures should not demean, embarrass, or cause physical discomfort to the employee.
- (3) An interview with the employee prior to the test will serve to establish use of drugs currently taken under medical supervision.
- (4) Specimen samples shall be sealed, labeled and checked against the identity of the employee to insure the results match the testee. Samples

1	snall be stored in a secured and reinigerated atmosphere until tested or
2	delivered to the testing lab representative.
3	(b) Processing Urine Samples
4	(1) The testing or processing phase shall consist of a two step
5	procedure.
6	A. Initial screening, and
7	B. Confirmation step
8	(2) The urine sample is first tested using a screening procedure. A
9	specimen testing positive will undergo an additional confirmation test. An
10	initial positive; rather, it should be classified as confirmation pending.
11	(3) The confirmation procedure should be technologically
12	different than the initial screening test. Notification of test results to the
13	supervisor or internal affairs investigator will be held until the confirmation
14	test results are obtained. In those cases where the second test confirms the
15	presence of drugs or drugs in the sample, the sample will be retained for six
16	(6) months to allow further testing in case of dispute.
17	(4) The testing method selected shall be capable of identifying the
18	following: marijuana, cocaine, heroin, amphetamines, barbiturates and all
19	other controlled substances. Personnel utilized for testing will be certified
20	as qualified to conduct urinalysis, or adequately trained.
21	(5) Employees who have participated in the drug test program,
22	where no drugs were found, shall receive a letter stating that no illegal
23	drugs were found. If the employee request, such a copy of the letter will be
24	placed in the employees personnel file.
25	(c) Chain of Evidence-Storage

- 1 (1) Where a positive is received, urine specimens shall be
 2 maintained under secured storage for a period of not less than six (6)
 3 months.
 - (2) Each step in the collecting and processing of the urine specimens shall be documented to establish procedural integrity and chain of evidence.

§ 17107. Penalty.

Any person who knowingly tampers with a drug test or a report of a drug test required by this Chapter shall be guilty of a misdemeanor.

§ 17108. "Safe Harbor" Exemption.

Notwithstanding any other law, rule, executive order, regulation or policy, the provision of "Safe Harbor," as the term is described in the Department of Administration Drug-Free Workplace Program as promulgated by Executive Order 95-29, *shall not* be applicable to law enforcement personnel, employees and positions, as the term is defined in §17101(c), Chapter 17, Title 4, Guam Code Annotated, and *shall not* be applicable to all Test Designated Positions (TDP) of the government of Guam."

Section 4. Enactment. The provisions of this Act shall become effective ninety (90) days upon enactment.

Section 5. Severability. *If* any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.